



A National Ecosystem Assessment of the UK Overseas Territory of Montserrat: Natural capital assessments, mapping and monitoring methods – Phase II

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Final Report

For the Joint Nature Conservation Committee

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Executive summary

This is the Final Report from Economics for the Environment Consultancy (eftec), in association with Viridian, to the Joint Nature Conservation Committee (JNCC) for phase II of the work to develop a national ecosystem assessment for Montserrat.

This report builds on the phase I report of July 2018, which focused on priority provisioning and cultural ecosystem services. This report adds evidence on regulating services for carbon sequestration, and soil erosion and flooding. It also improves the agricultural values from the phase I report.

A summary of ecosystem services measured and valued is provided in Table ES 1. These initial accounts provide a baseline and structure to enable future iterations to be built upon. Due to data limitations, the results offer an indication as to the scale of values. The uncertainty associated with each measure is indicated by colour coding in Table ES 1, and the uncertainties in several key values means that the total estimated values have a moderate degree of uncertainty. Over time, with more robust and additional data, the accuracy and comprehensiveness of the account can be improved.

The data show that:

- The Montserrat environment provides over XCD 40.36 million of annual value across eight benefits assessed.
- The data broadly illustrate the relative values of different benefits, and inform potential synergies and trade-offs between them.
- The values used measure final services or benefits to people, as far as data allow. This has implications for how data are used. For example, fish landings are valued at market price – as if all landings were sold, even though a proportion of landings are retained by fishers for domestic consumption. The value for water reflects the volume and value supplied to users, but does not reflect the contribution that water from the springs in the Centre Hills makes to supporting wildlife habitats, as this value is partly measured under cultural services.
- The majority of benefits are measured from market revenues. The measured value of services is worth more than a quarter of Montserrat's GDP. However, given some missing values, and the further value-added activities related to the services measured (e.g. serving local fish in restaurants), the contribution from the environment to Montserrat's GDP is very substantial it is a major part of the island economy (not surprisingly). It illustrates the different ways that natural capital supports the livelihoods and quality of life of everyone on the island.
- A mixture of economic valuation approaches are required to generate monetary values for the account. This means the account contains a mixture of welfare and Final Report | June 2019

market values.

- Further work to understand benefits, such as in regulating soil erosion and flood hazard, the value of produce from cropping trees, and tourism motivations, would improve the accuracy of the figures.
- The results can input to a natural capital account for Montserrat.

The results suggest a range of indicators for the contribution of Montserrat's environment to benefits for people:

- A key aspect of the state of the environment is the proportion of forest cover and the intactness and condition of the protected area of forest. This area is important for water supplies, carbon sequestration, tourism and cultural services. For the value of species conservation, this indicator could also be extended to include the Important Bird Areas (IBAs).
- Variation in canopy density can help monitor pressure on the forest from human activities and grazing by feral animals.
- The extent of human activities, and their impact on the natural environment, can be monitored through indicators of the percentage of built and cultivated land. An indicator has also been provided of the risk from soil erosion to the roads network.
- Tourist expenditures are the single largest category of benefit, representing almost half of total value, and is driven by the number and duration of tourist visits to the island.

The majority of the benefits analysed are renewable, so with good management their value can be sustained for future generations. Minerals are the only non-renewable benefit assessed, but the quantities on the island resulting from volcanic deposits are huge, and so the current extraction rates are expected to continue for the foreseeable future.

Table ES 1: Estimated Benefits on	Montserrat and Asset Value (2018)
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Benefits	Annual Measure of Benefit	Estimated Value XCD/yr.	Type of Value	PV25 XCD
Water	99 million gallons consumed	2.7 million	Price of water sold to households and businesses	47.26 million
Fish	166,920 lb fish landed	1.8 million	Total landings valued at average sale price	30.85 million
Agriculturo	112,780 lbs of crops	0.5 million	Ministry of Agriculture records of	7.82 million
Agriculture	188,515 lbs of meat	1.7 million	production	28.18 million
Minerals	1.01 million tonnes exported	8.8 million	Value recorded by customs	31 million
Tourism	9,293 tourist visits	22.8 million	Estimated expenditures	389.49 million
Cultural	Recreation, aesthetics & species conservation	0.7 million	Willingness to Pay (wellbeing of conserving the Centre Hills)	12.19 million
Carbon	19,515 tCO2e sequestration in forest, scrub & seagrass	1.3 million	UK Government value of non-traded carbon adjusted to Montserrat GDP per capita	31.39 million
Flood Hazard regulation	21.2% of roads network has erosion risk 10x > than average		Modelling of risk to roads network	
TOTAL	-	40.4 million	Mix of value types	578.6 million

The data cells are colour-coded to show the robustness of the data as an accurate measure of the full value of each service.

High uncertainty Moderate uncertainty

Low uncertainty

Low uncertainty reflects confidence that the evidence can support decisions. High uncertainty reflects results that may be inaccurate by more than an order of magnitude. Note that some data may be marked as 'moderate' uncertainty where the data used are themselves accurate, but do not provide a full measure of the services' value (e.g. for hazard regulation).

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Box 1.1: Types of Ecosystem Services

1.INTRODUCTION

This is the Final Report from Economics for the Environment Consultancy (eftec), in association with Viridian Logic (Viridian), to the Joint Nature Conservation Committee (JNCC) for the contract 'A national ecosystem assessment of the UK Overseas Territory of Montserrat: natural capital assessments, mapping and monitoring methods – Phase II' (No: C17-0304-1159).

This project is part of a wider group of projects the JNCC on the UK Overseas Territories using Earth Observation Based Mapping and Interpretation, and the ecosystem services framework to:

- A. Establish the estimated Total Economic Value (eTEV) of the terrestrial and marine natural environment;
- B. Identify the priority natural capital assets and measurable attributes (Natural Capital Metrics) to monitor changes in value through time;
- **C.** Integrate natural capital valuations into national mapping (GIS) to define the spatial distribution of these natural assets (Value Mapping) and to promote the integration of such valuations into planning and policy making, to improve long-term economic growth.

1.1 Aims and Objectives

This project is phase II of work to produce a National Ecosystem Assessment (NEA) for Montserrat. The overarching objectives of this work provide a baseline assessment of the natural capital assets of Montserrat and their socio-economic value to the island, and so can be presented in a natural capital account. This information can provide a framework to incorporate the socio-economic values of the natural resources of the territory into policy and decision making, and for understanding their changes over time.

Phase II is focusing on assessing priority regulating services and improving previous estimates of food provisioning services (see Box 1.1). Analysis quantifies the physical amount and value of the ecosystem services affecting these sectors. Understanding the eTEV of the Montserrat environment has built on work on Earth Observation (EO) Based Mapping and Interpretation, which developed a detailed map of terrestrial habitats on Montserrat and has helped select relevant indicators for management of its environment.

The remainder of this report describes the project approach (Section 2), the context for the project and methods used (Section 3), the extent and condition of Montserrat's ecosystems (Section 4) and presents the results for the main ecosystem services on the island (Section 5). Section 6 gives conclusions and recommendations.

Box 1.1: Types of Ecosystem Services

The most widely used definition of ecosystem services is from the Millennium Ecosystem Assessment (MA, 2005): "the benefits people obtain from ecosystems". The MA further categorized ecosystem services into four categories:

- Provisioning: Material outputs from nature (e.g., seafood, water, fibre, genetic material).
- Regulating: Indirect benefits from nature generated through regulation of ecosystem processes (e.g., mitigation of climate change through carbon sequestration, water filtration by wetlands, erosion control and protection from storm surges by vegetation, crop pollination by insects).
- Cultural: Non-material benefits from nature (e.g. spiritual, aesthetic, recreational, and others).
- Supporting: Fundamental ecological processes that support the delivery of other ecosystem services (e.g. nutrient cycling, primary production, soil formation).

Analysis of benefits from natural capital also includes abiotic services: The benefits arising from fundamental geological processes (e.g., the supply of minerals, metals, oil and gas, geothermal heat, wind, tides, and the annual seasons).

Source: Based on Natural Capital Coalition (2016) Natural Capital Protocol, and Millennium Ecosystem Assessment: Ecosystems and human wellbeing. *Biodiversity Synthesis*. Washington DC: Island Press.

2.PROJECT APPROACH

The project was developed through a series of activities:

2.1 Phase I: Provisioning and Cultural Services

Phase I developed the assessment of provisioning and cultural services and undertook visits to Montserrat for a project workshop and to present draft results.

2.1.1 Montserrat Workshop

The project team helped chair and facilitate a workshop on Montserrat on 'GIS, Earth Observation and Valuation to Support Planning & Decision making' on the 13th -14th of November 2017.

Presentations were given on GIS approaches and ecosystem services valuation, and these were shared with JNCC and partners on Montserrat. The workshop helped gather significant contextual information for the island, and identified the following ecosystem service/benefit priorities for the study:

Provisioning Services¹:

- Water provision quantity of water supplied to homes and businesses
- Food production:
 - Agricultural production (crops and livestock)
 - Productive trees (e.g. for fruits)
 - o Fisheries
- Materials:
 - Fibre (timber)
 - Minerals (sand and gravel)

Cultural Services

- Local amenity and cultural significance of the environment
- Tourism/visitor values, with key activities being:
 - Landscape & volcano viewing
 - Hiking & nature watching
 - o Marine: scuba, swimming

Regulating Services (which also support the ecosystem services/benefits above):

- Regulation of fresh water quality
- Hazard (e.g. flood) risk reduction

¹ Also included are several abiotic benefits from energy resources: Wind, Solar, Geothermal. They can be included in the accounting framework used in this study to support the longer-term objective of natural capital accounting.

- Sequestration of carbon
- Regulation of marine water quality
- Biologically diverse habitats that maintains species and habitats.

The workshop enabled meetings with the GIS Team in Physical Planning Team in Ministry of Agriculture, Trade, Land, Housing and the Environment (MATLHE) and facilitated on-island and remote data collation. A series of GIS files were brought back to the UK for analysis (see Section 4). Additional data sources were also identified, along with contact points through which to obtain them.

2.1.2 Post Workshop Research

Following the visit to Montserrat, further data were obtained through remote discussion with Government of Montserrat staff in relation to key ecosystem services, and liaison with Environment Systems, who shared a number of further datasets and details from the JNCC National Ecosystem Assessment of the UK Overseas Territory Montserrat: Earth Observation based mapping and interpretation project. A meeting was held with Montserrat's Head of GIS at eftec's office in London on the 8th March 2018 to review datasets and mapping approaches.

The draft outputs from phase I were presented to a meeting on Montserrat on 21st March 2018.

2.2 Phase II: Regulating Services

Phase II developed the assessment of regulating services, in particular carbon sequestration, and regulation of hydrology. Hydrological modelling covered flow accumulation, soil erosion risk, and a combination of these two factors to give an overall measure of hydrological regulation services.

The work also addressed the estimation of food production value on Montserrat, which was a key weakness in the phase I results. Data on volumes and average prices were obtained for crop production and livestock (meat) production from the Montserrat department of agriculture.

3.CONTEXT AND METHODS

This Section describes the approach to valuation of ecosystem services and natural capital applied for this study.

3.1 Context of Montserrat Economy

The resident population of Montserrat is around 5,000 people. The most recent Census (2011) estimated the Usual Resident Population at 4,922 people. UN Statistics for Montserrat (last updated 2018) give a recorded population of 5,216 in 2018.

The GDP and GDP per capita for Montserrat are shown in Table 3.1 in East Caribbean Dollars (XCD) and US dollars.

	XCD		USD ¹		
Year	GDP	GDP/capita ²	GDP	GDP/capita	
2006	139,342,472	28,754	51,608,323	10,650	
2007	145,985,620	29,860	54,068,748	11,059	
2008	154,989,369	31,579	57,403,470	11,696	
2009	160,391,791	32,580	59,404,367	12,067	
2010	149,883,351	30,316	55,512,352	11,228	
2011	171,986,623	34,439	63,698,749	12,755	
2012	168,825,917	33,557	62,528,117	12,429	
2013	160,610,028	31,691	59,485,196	11,737	
2014	159,259,223	31,240	58,984,897	11,570	
2015	159,868,686	31,200	59,210,624	11,556	
2016	167,538,713	32,519 ⁴	62,051,375	12,044	
2017 ³	170,238,028		63,051,121		
2018 ³	176,589,809		65,403,633		
2019 ³	183,238,591		67,866,145		

Table 3.1: GDP and GDP per capita for Montserrat

Note:

¹ Conversion rate: XCD/USD = 2.7

² Estimated based on GDP figures from ECCB and population figures from World Population Prospects

³ Projections by Eastern Caribbean Central Bank

⁴ Estimated based on latest population recorded by UN Statistics

Source: Eastern Caribbean Central Bank (2017) and World Population Prospects: The 2017 Revision (2017)

3.2 Context on Ecosystem Services and Valuation

Methods to recognise and quantify the economic value of the environment have been in use to inform Government policies for decades and have been developed and used more extensively in recent years in response to heightened awareness of environmental pressures. Assessing natural capital through the ecosystem services framework effectively adapts the principles of mainstream economic analysis to an environmental context. It measures not only the market value of goods and services like tourism and fisheries, but also the welfare/well-being benefits from goods and services not traded in markets (e.g. protection of the Centre Hills forests). The basic relationships between natural capital assets, ecosystem services and benefits to people is shown in Table 3.2, Ecosystem services are defined in Box 1.1.

	Natural	Ecosystem	Economic
	Assets	Services	Benefits
Definition	Components of natural capital (<i>The elements of</i> <i>nature that directly and</i> <i>indirectly produce value</i> <i>or benefits to people,</i> <i>including natural</i> <i>processes and functions</i>).	Functions and products from nature that provide benefits to people.	Changes in human welfare/ wellbeing that result from the use of consumption of goods.
Examples	Ecosystems, species, freshwater, land, minerals, the air and oceans.	Food, nutrient cycling, waste breakdown, detoxification and storage.	Food, Energy, Materials, Nature-based tourism.

3.3 Accounting Approach

The evidence needed for a national ecosystem assessment for Montserrat includes the broad habitat categories present, the ecosystem services these support, and the values of those services to the island's economy and wellbeing of its population.

Applying the framework shown in Table 3.2 requires analysis of both bio-physical and socio-economic data to estimate the total economic value (TEV) for natural capital assets. This can inform decisions on Montserrat to manage natural assets into the future. The development of this ecosystem assessment will support subsequent analysis of natural capital impacts and dependencies, and construction of a natural capital account for Montserrat, through the following links:

- A natural capital account is based on an asset register, which records the extent and condition of assets, mapping the presence of habitats and species (natural capital stocks) within the ecosystem assessment, and the extent of abiotic assets.
- A physical flows account examines the goods and services (covering ecosystem services and abiotic resources like minerals) provided to different sectors.
- Finally, monetary valuations are applied to these physical flows where possible. This gives a monetary flow account and allows the calculation of values for natural capital assets.

Basic questions to develop this ecosystem services assessment are as follows:

• What ecosystems/assets are there?

- What services do they support/provide?
- What benefits are obtained from those services?
- What is the value of the benefits and to whom?

The ecosystem assessment informs choice of the indicators that should be monitored in the future to identify environmental change most effectively, and to inform policy and planning on an ongoing basis.

3.4 Data gathering

The data collection and metric identification elements of the project have been carried out in close consultation with the parallel earth observation (EO) project. The following data have been gathered for the project, in approximately this order:

Habitat Maps

The EO project has provided an up-to-date habitat data layer for the island. Environment Systems created a map of terrestrial habitats from earth observation data and field visits (ground truthing), using the Living Maps methodology, which was completed by March 2018. This map identified 16 different habitat and land use types. These were simplified to present the main habitats for the purposes of the ecosystem assessment - several of the habitat types were merged to leave 9 broad habitat types (see Table 4.1).

Marine habitat data were sourced through the Waitt Institute's Blue Halo project. Viridian collated the EO and Waitt data to construct maps of terrestrial and marine habitats of Montserrat. These form the basis of the ecosystem services analysis.

The project has tried to obtain soils data for the island through a variety of sources, including Professor Jenni Barclay at UEA. Data may be held at the University of the West Indies, St Augustine campus. Unfortunately, it has not been possible to obtain these data, and therefore the modelling is being progressed without access to detailed soil data.

Maps of ecosystem services

Socio-economic data and the habitats map have been combined to produce maps of key ecosystem service provision. These maps show both the quantities of the various benefits that flow from the natural assets, and the economic value they deliver. For instance, the quantity of water arising from Centre Hills is accompanied by the revenue to Montserrat Utilities Limited for sales to households and businesses.

Economic data

Sources of economic data were identified through discussions on the island in November 2017. These have been obtained through email and phone calls with Montserrat Government Departments and Montserrat Utilities Limited, with support from the Physical Planning Unit, plus inputs from individuals on the island. This has been supported by evidence extracted from the literature on ecosystem services (e.g. rates of carbon sequestration). Economic data from years prior to 2018 were converted to 2018 prices using Montserrat's CPI conversion factor by the Central Statistical Office of Montserrat and the Eastern Caribbean Central Bank.

3.5 GIS Data Organisation

Spatial/GIS information is crucial to the assessment of ecosystem services, and also important to relate the location of ecosystems to the beneficiaries from the services they provide. This spatial relationship is a key determinant of the number of beneficiaries, availability of substitutes and other factors that influence economic value.

Table 3.3lists the datasets identified through the project's work on Montserrat. They were not all obtained during the work of the project, as shown in the table – for example, soil data is missing. Those listed as priority datasets ('Yes' entered under the 'PRIORITY' column) are especially important for allowing a full, robust economic valuation of natural capital to be created.

No datasets have been found that show the rate of change of mapped features (e.g. habitat extent) on Montserrat in recent history, such as development over the last 5 years. Some datasets appear to be older than others, but the lack of metadata means we do not know their date of acquisition and any attempt at chronology is not possible. It may be possible to gain some insight into recent changes through satellite imagery. This has not been possible during this project but is discussed further in Section 6.4 (Indicators).

Viridian have undertaken an initial evaluation of the datasets, including basic cleaning and re-projecting them to be fully compatible for analysis and presentation. The data management issues are discussed below, but the lack of metadata means that we are uncertain about the origin of some datasets. The Kew Gardens 2006 survey information is probably contained within the "NaturalHeritage.gdb/ Mont_NatHeritage_KeyBiodiversity" dataset, but we cannot be certain. Similarly, the Bird Survey may consist of the "Mont_NaturalHeritage.gdb\Mont_NatHeritage_OrioleSightings" dataset, but again we do not know if this is the only dataset from the Bird Survey and it may even be the result of an entirely separate survey.

A full list of the data feature classes, as cleaned and re-ordered by Viridian, was provided as Appendix 1. (See separate file: Appendix 1 Data_List 141217.xlsx)

3.6 Data Management

For phase I of the project, Viridian reviewed, cleaned and re-projected the data supplied to them. They also worked with Government of Montserrat on file naming conventions.

Viridian observed the following about the supplied data:

- There are no metadata associated with any of the datasets. This makes it extremely difficult to understand their origins, content, use and relation to other datasets. Clarification about several of the datasets was sought early in the project, but was generally not available. These data have therefore been used with caution and only to the extent that there is confidence in the results produced.
- Duplicate datasets and multiple data entries of some features exist. This and the lack of metadata mean we did not know which datasets we should rely upon for various features. Viridian liaised with

the Montserrat GIS Department to understand which datasets to use, as well as using comparison between features within the datasets and any other available, peripheral evidence.

- There are conflicting data. For example, there are differences in the natural vegetation shown in the south of the island between 'Landcover' data and 'Natural Heritage' data. The absence of metadata means we have no way of resolving these conflicts, since we can't understand why the conflict has arisen nor which data to use in what circumstances.
- There are a number of feature classes that contain both individual features and the composite of all these features, but which contain different numbers of total attributes. For instance, the features 'Road A01', 'Road A02' and 'Road A03' together contain a different number of roads than the feature 'All Main Roads'. Where there are such discrepancies, we have assumed that the composite datasets are the more complete, as this seems to be the case from the limited comparative analyses that we have been able to undertake.

3.7 Recommendations for Data Management

- Creating metadata for each data set will ease the understanding of their origins, content, use and
 relation to other datasets. The metadata project should create a live register of conflicts, including
 why they are problematic, so that it is easier to navigate these datasets in the future. It is worth noting
 that JNCC's Data Management project is currently building a metadata catalogue, spatial display
 linked to a national webGIS. This project is addressing these issues, so this problem should be
 resolved for future activities.
- There are multiple data formats: mdb, gdb and shapefiles. It is good practice to rationalise data formats as much as possible and Viridian have issued all geospatial data in single formats for vector and raster data.
- There are several empty data feature classes, such as 'Turtles' on the 'Fish production' datasets. This means that there appear to be more data to work with than there actually are. To ease the efficient utilisation of dataset, these empty files should be deleted or populated, depending on whether the data exist elsewhere and can be transferred into their appropriate files.
- Review composite data sets to detect discrepancies in the data.

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Table 3.3: Collation of Datasets (March 2018)

DATA TYPE	PRIORITY	OBTAINED	QUALITY	COMMENTS
HABITATS EXTENT & CONDITION				
Forest Boundary	Yes	Yes		
Habitat of centre Hills: Vegetation survey (2006, Kew Gardens)	Yes	Yes	Attributed	"NaturalHeritage.gdb/Mont_NatHeritage_KeyBiodiversity"
6 types of forest	Yes	Yes	Attributed	"LandCover.gdb/Mont_LandCover_Vegetation"
Protected Areas	Yes	Yes		
Marine habitats/Blue Halo (Waitt Inst)	Yes	Yes		
Forest reserve: above 1500 ft contour	No	Yes	Attributed	"LandCover.gdb/Mont_LandCover_ForestReserve"
Soil type	No	No		
WATERSHED				
Watershed project data	No	No		
Meteorology: rainfall monitored by: Airport, Agricultural Dept, Montserrat Utilities	Yes	Yes		
Evaporation rates (Was in dept of agri, now in MVO)	No	No		
Water Utility: springs/ impoundments/ abstraction points	Yes	Yes	Mixed	"Mont_Physical.gdb/Mont_Physical_Springs" (point); "Mont_Physical.gdb/Mont_Physical_Reservoirs" (point); "Mont_Physical.gdb/Mont_Physical_Water Features" (line)
Water Utility: distribution network	No			
Water Utility: treatment works/ discharge points	Yes	No		
PEOPLE	-			
Population distribution (or households) 2011 Census	Yes	Yes		Excel spreadsheet "Household and Institution Population by District and Sex.xls"
Land ownership	No	Yes		"Cadastre\LandParcels" but issues with feature numbers and no detail on who owns what
Land type, use or cover	Yes	Yes		"Mont_LandCover.gdb\Mont_LandCover_LandUse.gdb
Tourism 'areas of interest' (Tourism Dept)	Yes	Yes		 "Mont_Tourism.gdb\Mont_Tourism_PlacesOfInterest" (point); "Mont_Tourism.gdb\Mont_Tourism_ShoppingCentres" (point); "Mont_NaturalHeritage.gdb\Mont_NatHeritage_KeyHeritage" (point); "Mont_NaturalHeritage.gdb\Mont_NatHeritage_HikingTrails" (line); "Mont_NaturalHeritage.gdb\Mont_NatHeritage_Beaches" (polygon)
SPECIES				
Helicornia clumps (Dept of env & Dr Geoff Hilton, 2006)	No	No		
Bird survey (Forestry Dept)	No	Possibly		"Mont_NaturalHeritage.gdb\Mont_NatHeritage_OrioleSightings" (point)
Invertebrate surveys (Montana state University)	No	No		
Mountain chicken monitoring (Scott Pedersen/ Durrell Wildlife)	No	No		Empty feature class
Bat monitoring (Dept of Env (DoE))	No	No		
Reptiles (Durrell - DoE have data)	No	No		
Vegetation Plot monitoring (DoE)	No	No		Marked only. Monitoring has not begun
Feral livestock monitoring (DoE)	No	No		
Marine, bird, reptile, Montserrat tarantula (Coral Cay)	No	No		
Gallios WASP (ZSL)	No	No		

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4. ECOSYSTEMS ON MONTSERRAT

This Section reports on the extent and condition of the ecosystems on Montserrat.

4.1 Ecosystems Extent

The terrestrial habitats on Montserrat have been mapped in the parallel Earth Observation project: Earth observation-based mapping and interpretation (2018). For presentation in this report, these have been consolidated into 9 broad terrestrial habitat types which represent the different land uses that are considered important to the main ecosystem services on Montserrat.

The marine habitats on Montserrat have been identified from recent survey work by the Waitt Institute. These data are combined to provide the terrestrial and benthic habitat map shown in Figure 4.1. The protected forest area boundaries, the location of which are estimated based on the 1,500 foot contour, are also shown in Figure 4.1.

The areas of the broad habitats mapped in Table 4.1, but with additional breakdown of the woodland habitat categories on the island. Forest cover is 25%, with a further 35% being thickets and scrub. There are extensive areas (approximately 20% of the island) of ash and mud bare ground that are a legacy of the volcano's eruptive phase that began in July 1995. These data come from a new satellite source, so cannot be compared to previous habitat mapping in fine detail to accurately measure short-term changes in habitat areas.

Measurement of disturbed ground and cultivated areas is unreliable using satellite data. This limits the accuracy of the assessment of food production. The 'Cultivated area' (in Figure 4.1) identifies areas of probable crop cultivation ('Agriculture'), areas of probable pastureland, and areas of trees (crop and non-crop). The broad habitat (or SuperClass) 'Cultivated area' is formed of two sub-classes: 'Cultivated areas' (based on known locations of agricultural activity from Government of Montserrat data) and 'Disturbed ground'. The 'Disturbed ground' class therefore contains higher uncertainty as the class is a mixture of disturbed ground, formal and informal agriculture.

Terrestrial habitats data also enable identification of developed areas, and the main ghauts on the island.

The marine habitat data (from a limited sample of camera drops) show the extent of reef habitats: 32% of the area surveyed is hard-bottom reef, 8% is mixed-bottom reef, and 7% is coral reef. The other main benthic habitat is sand (36%).



Figure 4.1: Montserrat Broad Habitat Map

Habitat Classification		Extent (ha)	Percentage
Super Class	Class		1
Ash / mud	Ash / mud	2,148	21%
Bare ground	Bare ground	436	4%
Beach	Beach	249	2%
Developed Land	Buildings	48	0%
Cultivated area	Cultivated area	31	0%
Cultivated area	Disturbed ground / Cultivated area	302	3%
Dry forest	Dry forest	1,220	12%
Dry scrub	Dry scrub	1,995	19%
Dry scrub	Dry thicket	1,973	19%
Wet woodland	Elfin woodland	122	1%
Wet woodland	Mesic forest	1,077	10%
Rivers and ghauts	Rivers and ghauts	101	1%
Roads	Roads	46	0%
Urban	Urban	295	3%
Wet woodland	Wet forest	334	3%
	Total	10,376	100%
	Algal Reef (Hard Bottom)	4,149	32%
	Algal Reef (Mixed Bottom)	1,043	8%
	Artificial Reef	14	0%
	Colonized Volcanic Boulders	350	3%
Marina	Coral Reef	875	7%
Marine	Hard Bottom and Sand	1,339	10%
	Sand	4,600	36%
	Sargassum Forest	1	0%
	Seagrass	449	3%
	Total	12,821	100%

Table 4.1: Areas of Broad Terrestrial and Marine Habitats on Montserrat

4.2 Habitat Condition

The condition of the key habitats shown in Figure 4.1 can be measured in a variety of ways. These reflect the sustainability of the habitat itself, and/or its capacity to provide ecosystem services now and into the future. The most important indicators on condition have been selected in the context of the ecosystem services provided, as analysed in Section 5, and known pressures on the ecosystems.

Two main types of information on condition are biodiversity designations (because they reflected high biodiversity value habitats at the time of designation) and the intactness of habitat. Montserrat has extensive areas of intact forest in the Centre Hills, within a protected forest area whose boundary is

estimated based on the 1,500 foot contour. The boundary of the forest area that is important for water resources was derived by Montserrat Utilities work in the 1990's and is reflected in a buffer zone around the protected area, which extends slightly below the 1,500ft contour².

Montserrat is in a Caribbean Islands Global Biodiversity Hotspot and part of the Lesser Antilles Endemic Bird Area. Montserrat supports a number of rare species including the endemic Montserrat Oriole, one of the rarest birds in the world. Overall, Montserrat has 3 Important Bird Areas and 2 proposed Ramsar sites, supporting 4 plant, 1 reptile, 1 amphibian, 4 bat, 4 turtle and 2 bird species of global conservation concern, several of which are endemic species (Rayment, 2007)³. There are 12 restricted range birds on Montserrat, present in the Centre Hills forest, and the Important Bird Areas (IBA) identified in the rest of the island, which make up 474 ha outside the 1,500ft contour used to estimate the protected area of forest. Key species for biodiversity conservation, such as Montserrat Oriole (the national bird), turtles and Mountain Chicken, are also of high cultural importance.

The intactness of forest habitat can be measured from earth observation data. The Forest above the estimated 1,500 feet protected area boundary, is over 92.5% forest, with a further 7.45% covered by Ghauts and Scrub. Thus, less than 0.05% of the protected area of forest is bare, cultivated or developed.

The canopy density can be assessed for each forest type shown in Figure 4.1. Variation can be measured relative to the average density within each forest type⁴. The dry forest, dry scrub, dry thicket, elfin woodland, mesic forest and wet forest habitats, which collectively cover 60% of the island, all have between 2% and 4% of their area with canopy density 1 standard deviation or more from the mean. Overall the high degree of forest coverage in the protected area, and the low level of variation in canopy density indicate a high degree of habitat intactness.

The quality of the marine environment is harder to assess. Discussions with divers suggest it is still of relatively high quality for the Caribbean region. The marine environment is however known to be impacted by invasive species (e.g. lionfish), sediment plumes and litter.

There are currently no designations in the marine environment. The Blue Halo project led by the Waitt Institute has been undertaking consultations on a Marine Spatial Plan for Montserrat, including proposed boundaries for marine protected areas. The extent and condition of marine habitats, and the quantity and values of ecosystem services flows from the marine environment, are important evidence to take into account when devising this Plan and protected area boundaries.

Sediment plumes are a natural phenomenon given the extensive deposits of volcanic ash and mud. However, they could be exacerbated by increasing runoff rates, for example due to increased precipitation from climate change or any loss of vegetation cover.

Plastic litter can enter the marine environment from sources on Montserrat or elsewhere. Some litter is

² See: <u>https://www.protectedplanet.net/centre-hills-protected-forest-area</u>

³ Rayment (2007) Costing Biodiversity Priorities in the UK Overseas Territories, RSPB. Annex 10: Montserrat.

⁴ Forest canopy density values are derived by calculation of Advanced Vegetation Index (AVI), Bare Soil Index (BSI) and Canopy Shadow Index (SI) of Pleiades imagery following the method of Banerjee et. al. (2014). These are image algorithm values: it has not been possible to calibrate these values to actual canopy density due to insufficient field data. However, the values can be used to compare relative canopy density between habitat classes, and to analyse change over time. Average canopy density values are derived from image objects (habitat polygons) rather than per pixel.

known to enter via the ghauts, with increased risks of litter being washed into the sea during heavy rainfall events. Table 4.2 displays the mass of debris collected at two sites on Montserrat on dive trips between 2015 and 2017. A breakdown of the type of debris (e.g. plastic bags, plastic bottles) collected during each dive is also available through the Project AWARE website⁵.

Table 4.2: Mass of debris extracted at two Montserrat sites

Location	Number of Dives	Total Debris Collected (lb)	Total Debris Collected (kg)	Debris Collected per Dive (kg)
Carr's Bay	27	1,480	671	25
Little Bay Jetty	3	66	30	10
Total	30	1,546	701	23

Source: Project AWARE – Dive against Debris

5.ECOSYSTEM SERVICES ON MONTSERRAT

This Section describes the measurement and valuation of the key ecosystem services, with the following goods and services assessed:

- Water,
- Food Fisheries, Food from Land (Agriculture and trees), Livestock production;
- Minerals;
- Tourism,
- Cultural services,
- Carbon sequestration; and,
- Hydrological regulation.

The most significant omission is of timber: although trees cannot be felled from the protected area of forest, wood can be sourced from fallen trees, and may be extracted from other areas of trees on the island.

5.1 Water

Information on water consumption and production is recorded by Montserrat Utilities Limited (MUL). Production levels are recorded at seven springs every month in gallons. All the springs are located in or adjacent to the Centre Hills. These figures have been totalled giving estimated water production on Montserrat of 178 million gallons (807,989 m³) per year.

Water consumption on Montserrat is recorded at 99,083,000 gallons per year (450,440 m³) for both residential and non-residential users. However, this does not include some local water supplies such as sources used for irrigation by farmers. Water prices vary between commercial and residential properties and by the volume of water consumed (on an escalating scale). The average price of water consumption is estimated at around XCD 27.96 (2018 prices) per thousand gallons used for private users. This suggests a market value for water consumption at around XCD 2.77 million, annually.

Water supply has also been valued by (van Beukering, et al., 2008, pp. 41-45) study on the Centre Hills protected area of forest. They estimated the annual benefits of water supply as XCD 1,134,000 in 2008, representing an annual replacement cost. The study based this value on the annual volume of water produced by springs in the Centre Hills which was recorded at 665 million litres, or 146 million gallons. However, it noted that the actual volume used was around 523 million litres per year, or roughly 117 million gallons.

The water volumes recorded by Montserrat Utilities Limited and (van Beukering, et al., 2008) are of a similar order of magnitude. Van Beukering *et al.*'s estimated monetary value is lower. This is probably because it uses a replacement cost method rather than market prices, and also possibly because it measures water supply differently, and/or it is restricted to the Centre Hills, with some of MUL's abstraction points lying just outside the Centre Hills boundary. The MUL market value also captures some added value from the pipes and other equipment that supply the water to consumers.

5.2 Fisheries

Local fisheries provide sustenance for the people of Montserrat. The fishing fleet provides fish both for consumption by others on the island (providing income for the fishermen), and subsistence for the fishermen themselves. Fishing occurs along the reefs as well as on the coastal and open ocean pelagic zones, with reef fishing being the most common type due to the reef's proximity and also the higher value of some of the fish. The assessment of the value of fishing to Montserrat covers both the subsistence value of the fish kept for consumption by the fishermen, and the volume and value of fish sold on the island (i.e. market value).

Montserrat fisheries have been valued in several studies, most notably by a student thesis supervised by the Wolf's Company (Fraga Coiro, 2017; Wolfs Company, 2017) and research undertaken by JNCC (2017, pers com)⁶. The literature identifies fish species groupings, the local price of fish and the mass of fish landings by species group. Fraga (2017) identified three main groups of fish species: reef, coastal pelagic and ocean pelagic.

The study conducted by the Wolf's Company and Fraga quotes that of the total fish haul of 27,373 kg in 2016, 13,903 kg were reef species (51%) with the remainder coastal (46%) and ocean (3%) pelagic species. The study also reports recently stable average market prices at XCD 22.00 per kg or XCD 10 per lb for reef and ocean pelagic species and XCD 17.60 per kg or XCD 8 per lb for coastal pelagic species. By analysing volume by market price, the Wolf's Company report (2017) finds that 56% of total revenue was from reef landings, with 40% from coastal pelagic and 4% open pelagic. The different prices explain much of the revenue difference between reef and coastal landings. Costs to fishermen can be taken into account to estimate the valued added in each fishery. This changes their relative importance, with 16% of net value added from reef landings, 82% from coastal pelagic landings and 2% from ocean pelagic landings. Fraga (2017) also finds considerable value added through upstream economic activity (i.e. restaurants). This value added includes purchases by tourists, which are part of the tourism expenditure figures in Section 5.6.

Another report by the Overseas Countries and Territories Innovation Project (2017) divides the fisheries in a different way, finding that 92% of the fish haul comes from reef and small pelagic fisheries, with 6% coming from deep slope fisheries and other fisheries, and 2% coming from the offshore pelagic fishery. The report also finds that 30% to 40% of fish consumed in Montserrat come from local fishers, the rest being imported. The study found an average catch per trip of 50 kg to 70 kg, and 155 people employed as fishermen or in fisheries dependent activities, though not all are full time employed.

The field study conducted by JNCC surveyed the volume of fish sold and consumed, as well as market prices paid for fish by local restaurants. This data source is thought to be the most robust and is used as the basis for the fishery ecosystem service within this study. As previously stated, Fraga (2017) notes that the market prices have remained stable over time. The price of fish has not changed over a decade remaining constant at around XCD 10 per lb, however some of the divers and spear fishers do sell certain species (e.g. lionfish) at up to XCD 14 per lb⁷.

As part of the JNCC field study, restaurants on Montserrat were surveyed to determine how many pounds

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of local fish per week they purchase, the main local species and the average price they paid per pound. Taking the average across the prices paid per pound by each restaurant leads to an average price of fish of XCD 10.83 per lb (2018 prices). This average is based on 10 respondents and is an average price for all species of fish bought from local sellers (i.e. there is no differentiation between reef fish species or lobster and lion fish, wahoo or snapper). As the JNCC field study forms the basis of the fisheries analysis presented, this average price is used to value the subsistence and market value of fisheries on Montserrat.

In regard to the value of the subsistence catch, a methodology produced by the World Bank⁸ suggests that the value of subsistence catch can be estimated by the market price of a substitute which would provide the same calorific and nutritional content. As a high-level estimate, in this case it is reasonable to assume that the replacement for fish caught for personal consumption would be with fish bought at the market rate, thus the same valuation approach can be applied to both consumer and subsistence landings.

Based on the JNCC field survey, by extrapolating the estimates of weekly landings to annual values gives 143,530 lb (65,241 kg) per year, with a market value of XCD 1.5 million per year for fish sold. For subsistence, a market value of fish landings used for personal consumption of 23,390 lb (10,632 kg) per year, and a total value of XCD 250,813 per year. These values are based on the assumption of 39 fishing weeks per year, to account for the lack of activity as a result of weather conditions and other factors. These results are summarised in Table 5.1 below.

Table 5.1: Annual value of Montserrat fisheries in 2018 XCD

	Sold on Market	Subsistence	
Catch per week (lbs)	3,680	600	
Catch per year (lbs)	143,350	23,390	
Total volume of fish (lbs/year)	166,920		
XCD/week	\$39,560	\$6,432	
XCD/year	\$1,536,712 ⁹	\$250,740	
Total annual value of fisheries (XCD)	\$1,78	37,452	

otal annual value of fisheries (XCD)

Applying the revenue proportions between the different fisheries as found in the Fraga thesis (2017) and OCTA (2017), gives the overall fisheries values found in Table 5.2.

Table 5.2: Comparison of annual value of Montserrat fisheries in 2018 XCD

Fishery	Value – Wolf's Company and Fraga catch data	Value – JNCC catch data (OCTA proportions)	Value – JNCC catch data (Fraga thesis proportions)	Value – JNCC catch data (averaged proportions)
Reef/Small pelagic	302,923	1,646,689	1,002,333	1,324,511
Deep slope/ Coastal pelagic	218,200	107,393	715,952	411,672
Offshore/Ocean pelagic	20,744	35,798	71,595	53,696

⁸ World Bank. Economic Valuation of Subsistence Fisheries. Retrieved from: http://siteresources.worldbank.org/INTPACIFICISLANDS/Resources/3-Annexes.pdf

⁹ This measure of the value of fisheries is the best measure to include in Montserrat's GDP. Final Report | June 2019

5.3 Food from Land

Agricultural activities on Montserrat include: Vegetable crop production; Livestock production (Goat, Sheep and Pig rearing); Poultry production (broiler and eggs); Animal slaughtering/ Processing; and, Agro Processing (Cassava, jams, jellies, hot pepper sauce, and wines).

Areas used for agricultural production are fragmented and hard to measure from the earth observation mapping. This identifies 755 acres (302 ha) of land that is either cultivated or otherwise disturbed ground, including land that is known to be uncultivated (e.g. land around the runway at the airfield). Within the 755 acres, there are 76 acres (31 ha) that are more confidently identified as cultivated land based on correlation of satellite data with land use planning records, including in two districts, Blakes Estate and Duck Pond, which are the main areas of agricultural activity.

The area of agricultural land is estimated from the 43.2 ha of cultivated or disturbed ground in Blakes Estate and Duck Pond, plus the 24.9ha of cultivated or otherwise disturbed ground in other districts that matches planning records of agricultural activity. This gives an estimated cultivated area of 168 acres (68 ha). This land is leased to farmers, some from private owners and some from public bodies (such as Government lands and a portion of the Montserrat Company lands).

The volume and value of food production from on Montserrat is captured in livestock and crop production and value data collected by the Ministry of Agriculture. These data are included in the account spreadsheet, giving much better coverage of this service than provided in the Phase I report. The total annual value of production is estimated to be XCD 0.5million for agricultural crops, and XCD 1.65million for meat (2018 prices).

Part of food production on Montserrat is from fruiting trees. Fruiting trees are clustered in plantations and can be found scattered across the island in the forest and in private gardens – nearly every garden has fruit trees and a patch to grow a few vegetables. Fruits harvested include, but are not limited to, coconuts, mangoes, papaya, breadfruit and breadnut¹⁰. Certain fruits are also used to make jams and jellies¹¹. These products are covered in the Ministry of Agriculture data, but it is not known whether these capture production from back yard or other scattered trees for households' own consumption.

The harvest from the forest and private gardens that produce fruits and other foods (e.g. breadfruit, coconut) are probably quite an important source of sustenance and income for some people on the island. Produce is often sold through an informal roadside economy. An example of their value is that each forest coconut tree might be harvested twice per year, producing 25 coconuts each time, i.e. 50 coconuts per year. Each coconut is sold for 2-5 XCD, giving a value of 100 – 250 XCD per tree per year. There are estimated to potentially be 1,000's of accessible coconut trees on the island, with the capacity to support 20 - 30 livelihoods. Trees in private gardens have been bolstered by the distribution of over 1,000 fruit trees per year for more than two decades. Along with forest trees they can be an important food source when conditions for agricultural crops are poor, contributing to the resilience of the island.

5.4 Minerals

Sand and gravel are extracted in the south of island and are used for construction on-island or exported. Total extraction is not known, but the majority is exported, and the Montserrat Port Authority collects monthly data on the net weight of sand and aggregate exports (tonnes) and their corresponding customs value (XCD).

In 2017, 512,000 tonnes of sand were exported, and aggregate exports totalled 495,000 tonnes. The customs value for these exports was recorded as XCD 7.04 million for sand (XCD 6.95 million in 2018 prices) and XCD 1.78 million for aggregates (XCD 1.76 in 2018 prices), giving total exports of XCD 8.82 million in 2017 (XCD 8.71 million in 2018 prices).

5.5 Tourism

Montserrat attracts tourists through its culture and natural environment. Within this, the single biggest attraction is the volcano. Other key features of Montserrat are: Hiking/ the Forest/ Nature; and the Sea (Beach/ Diving/ Fishing). When people stay for several days, they usually do a combination of these things. Visitors provide important trade for restaurants on the island, which offer the opportunity to eat fresh, locally caught fish.

The Montserrat Tourism Division recorded tourist arrivals 2015 and 2016. Excluding visitors who stated their purpose as visiting friends/relatives, and business travellers, the total number of leisure visitors in 2016 is estimated to be 9,293. The value uses in the account for this benefit is total visitor expenditure, which in 2016 was reported to be around XCD 22.8 million (2018 prices), indicating that total expenditure per visitor in 2016 was approximately XCD 2,451 (2018 prices). Data are collected on tourist's place of stay, mode of travel and visitor type, and the purpose of visitors, tourists and excursions visits. Place of stay of tourists for whom this data was collected is shown in Table 5.3.

The large proportion of visitors in 'Private homes' is linked to Montserrat having several hundred (perhaps 350) villas that are lived in for several weeks or months during the winter. There is a rental market for these properties, but many of these villas are privately owned – the mix of national and overseas ownership is not known. They provide employment for cleaners/ gardeners, but levels of expenditure by people using them are not known. The stay-over visitor exit survey report (Montserrat Tourism Division, 2011) highlights that villas and bed and breakfasts and apartments were the most common accommodation types used. Fewer visitors stayed with friends and relatives.

Place of Stay	2015	2016
Private Home	5,213	5,636
Hotel	721	682
Guest House	1,933	1,606
Apartment	330	576
Villa	665	198
Bed & Breakfast	52	36
Other	30	0
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Table 5.3: Tourist arrivals by place of stay

TOTAL	8,944	8,734
Source: Montserrat Tourism Division.		

The report also gives details on the purpose of respondents' visits, average length of stay and type of accommodation. Exit survey respondents were also asked to rate tourism activities and tourism services on a scale of 1-5. The activities rated were volcano watching, bird watching, festival and event, hiking, and diving and snorkelling. During the survey period, volcano watching received the highest rating (4.2 – very good) whilst diving and snorkelling was the lowest (3.8 – good).

There are several specific services provided to tourists on Montserrat, such as nature-guiding, volcano helicopter tours, and diving/snorkelling. For example, Scuba Montserrat makes about 100 boat trips, for approximately 375-400 people, each year.

Van Beukering *et al.* (2008) based their estimates of tourism expenditure on 7,746 tourists in 2007, with average expenditure per visitor of XCD 2,595. They found that average expenditure (estimated based on an average length of stay of 10.6 days) of XCD 245 per day, with the main expense for tourists being accommodation. They estimated total annual value of tourism profits attributable to the Centre Hills as XCD 1.2 million annually.

5.6 Cultural Services

Cultural services include recreational activities, aesthetic value and knowledge of species conservation. Cultural values for visitors are partly reflected in tourism values (above). While there is limited research on Montserrat regarding cultural services, Van Beukering *et al.* (2008)¹² do specifically attempt to value them for the Centre Hills, which are a prominent feature of Montserrat's natural capital.

Van Beukering *et al.* adopted a choice experiment¹³ approach to evaluate cultural services from the Centre Hills. A choice modelling exercise, whereby relative values are assigned based on stated preferences for various packages of attributes, was developed and administered to 342 islanders. The exercise used attributes for forest cover, wildlife abundance (biodiversity), control of invasive species, trail maintenance and income tax. Various scenarios were tested for respondent's preferences, and the relative importance of the attributes was statistically determined.

As impact on income tax was included within the choice experiment as a numerical value, the relative preference amongst the attributes can be compared with the financial value of the change in income tax to assign a relative financial value to the different attributes weighted by respondent's preferences. The values are determined on a per household (HH) basis.

The study uses the attribute of trail maintenance as a proxy for recreational value, and values it as the Willingness to Pay (WTP) to increase trail quality from medium to high. The attribute for quality of forest cover is used as proxy for aesthetic value, and the value relates to the WTP to avoid a decline in forest cover quality from high to medium. The attribute of mean species abundance is used to measure biodiversity, with the value applied as the WTP to improve from a situation in which unique wildlife species are

¹² Van Beukering et al (2008) Economic valuation of the Centre Hills, Montserrat.

¹³ Van Beukering et al. (2008) describes choice experiments as a survey-based method that asks respondents their willingness to pay for environmental goods that are not traded in markets.

endangered to a situation with abundant species populations. The household willingness to pay values per year, adjusted to 2018 prices, are presented in Table 5.4.

Benefit	WTP (2018 XCD ¹⁴)	Unit	
Pocreation	102	HH WTP per year to increase trail maintenance from medium to	
Recreation	102	high	
Aasthatis quality	45	HH WTP per year to avoid decline from high quality forest co	
Aestrietic quality	45	to medium quality of forest cover	
Spacias abundanca	120	HH WTP per year to improve from unique wildlife species	
species abundance	120	endangered to abundant species populations	

Table 5.4: Willingness to pay of Montserratians for cultural benefits

Source: Van Beukering et al. (2008). (HH – household, WTP Willingness to pay)

These values are applied to the number of households on Montserrat to determine the overall value to the island. In 2018, Montserrat had a population of 5,216¹⁵, and an average household size of 2.0¹⁶, giving an estimated number of households at 2,608. The estimated annual values for cultural benefits, adjusted to 2018 prices, are presented in Table 5.5.

Table 5.5:	Estimated	annual	value	of cu	ltural	benefits	to Monts	errat.	
-	1								

Benefit	Value (2018 XCD ¹⁷)	Unit			
Decreation		HH WTP per year to increase trail maintenance from medium to			
Recreation	200,025	high			
A acthetic quality	117 264	HH WTP per year to avoid decline from high quality forest cover			
Aesthetic quality	117,304	to medium quality forest cover			
Creation abundance 212.071		HH WTP per year to improve from unique wildlife species			
species abundance	312,971	endangered to abundant species populations			

The values in Table 5.5 do not capture all cultural services, such as spiritual experience and sense of place, although there is likely some overlap between these benefits and those that are valued. The overall value for recreational, aesthetic and species conservation cultural services is estimated at XCD 697,000 per year.

Hydrological Regulation 5.7

Habitats on Montserrat regulate hydrology in several ways. Assessment of these services on Montserrat has modelled runoff regulation, which mitigates flood and erosion risk, taking into account slope and vegetation cover¹⁸, to give analysis of:

- Flow accumulation; •
- Areas liable to flood, which reflects both runoff modelling, and further modelling of the role of reefs is absorbing wave energy during storms.;

¹⁴ Van Beukering et al. (2008) values have been uplifted to 2018 using the Consumer Price Inflation for Caribbean Small States (CSS) from the World Bank's World Development Indicators.

http://www.un.org/en/development/desa/population/publications/pdf/ageing/household size and composition ar ound the world 2017 data booklet.pdf ¹⁷ Van Beukering et al. (2008) values have been uplifted to 2018 using the Consumer Price Inflation for Caribbean Small States (CSS)

¹⁵ United Nations statistics retrieved from: <u>http://www.worldometers.info/world-population/montserrat-population/</u> ¹⁶ UN, 2017. Household Size and Composition Around the World. Retrieved from:

from the World Bank's World Development Indicators.

¹⁸ The modelling uses habitat properties gathered by the Natural Capital Project, Stanford University, and island land cover data.

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- Flooding mitigation, and
- Erosion control.

The maps cover both the 'provision' of these services, and the 'solution' which represents the optimal areas to increase them. There are also maps showing overall provision and solution, which combines assessment of flood mitigation and erosion control. This has resulted in 22 maps of these services.

The mapped results have been generated for the whole island. However, as the results are relative across the island (comparing different areas of the island to each other), the volcanic deposits in the south of the island distort the results, for example due to the very high erosion risk on poorly consolidated ash.

Therefore, the analysis has also been re-run on the northern half of the island, which covers the centre hills forests and developed areas where these regulating services have more direct effects on human welfare¹⁹. The modelling shows areas which are most liable to flooding. This includes some areas on the coast where during storms water will pool behind existing flood defences, which could also coincide with areas inundated with sea surge flooding during an extreme event.

The modelling of erosion control shows similar patterns to flow accumulation. However, erosions risks arise when there is greater build-up of overland water flow. Therefore, the area identified as at risk of soil erosion is not as extensive at the area at risk from surface flow accumulation. This can be observed in the more extensive areas of white around the centre hills. This reflects the soil protection function of the forest cover, both with the forest and to down-slope areas.

The modelling presented in the maps illustrates the following patterns in hydrological regulating services on Montserrat:

- The forests of the centre hills have highest value in terms of erosion mitigation service and overall hydrological regulation.
- The area at risk of soil erosion is lower than the area of surface flow accumulation risk. However, the consequences of soil erosion, including loss of fertile agricultural soils and soil destabilisation (potential risk of landslides) may be more severe than for flow accumulation.
- There are opportunities for habitat creation on the coastline to buffer sediment runoff into the sea. This could help protect the reef and seagrass areas in Montserrat's waters from sedimentation.
- There is generally lower service provision on the coast as there is less property and land that is protected downstream.

The 'solution' areas in the erosion risk model identify different types of intervention, as show on the map key: *Slow flows* (e.g. through woodland planting); *Retain water* to prevent flow accumulation in soil (e.g. through wetland habitats); and *Protect soil* by binding it (e.g. through establishing grassland).

Figure 5.1 shows the accumulation of erosion risk for the north of the island, and Figure 5.2 shows the relative provision of erosion control services to the landscape by each map pixel, ranked relative to all other

¹⁹ The boundary of these maps is defined through the island's districts with a resident population.

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pixels.

The flow accumulation map in Figure 5.1 is a generalisation of the number of up-slope areas flowing into each pixel. It is simply a guide to where the main flow paths exist for any surface flow, so judgments on risks of erosion are indicated, but need further work to be conclusively identified. These maps form a basis to develop understanding of how development decisions and run-off will impact on infrastructure, water supplies and the wider environment during storm events.



Figure 5.1: Erosion Risk Accumulation on North Montserrat



Figure 5.2 Erosion Control Service Provision on North Montserrat

This mapped information provides an important input to future land use planning on Montserrat, including identification of the highest-risk areas for flow accumulation and soil erosion. In these areas further development should be carefully scrutinised for resilience for these risks, and mitigating actions (e.g. appropriate tree planting) should be considered to protect existing or future developments.

The data that can be produced from the modelling have limitations due to lack of soils data for the island. These limitations mean there is a moderate level of uncertainty with the results, and also prevents detailed modelling of the marginal impact of the presence of vegetation on flood and soil erosion risk. This means that the results cannot be connected to specific impacts on property or infrastructure, or any economic valuation in monetary terms. Those using the data should be aware of the limitations of the modelling and use the results in combination with local knowledge.

Although monetary valuation cannot be made, indicators for these services can be quantified. Risk to infrastructure can be quantified with respect to the roads network, which is key infrastructure and common to all developed areas. The erosion risk modelling has been analysed across 1 ha pixels for the north of the island. Approximately 1,050 pixels that contain part of the road network have been identified. Of these, 223 pixels (21.2%) that have at least a 10-times higher than average erosion risk are shown in Figure 5.3. Most of the cells identified have 10 – 100 times higher risk (yellow), but a handful of cells have 100 – 400 times higher risk (orange), and 400 – 1,000 times higher risk (red) respectively.

These cells indicate the largest risks to the road network. These risk data can be added to the physical flow data in the Montserrat ecosystem services account. The analysis to generate these data can be repeated
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as vegetation and the roads network change, thereby providing an indicator of whether erosion risk to the road network is increasing or decreasing over time. These data should be calculated in future relative to the 2018 median used here, to provide a meaningful comparison over time.



Figure 5.3 Erosion risk to roads on Montserrat

5.8 Carbon Sequestration

Expert advice (including from CEH) has been obtained and literature consulted to identify suitable assumptions for carbon sequestration rates in Montserrat's forests, scrub and seagrass beds. Using these sequestration rates an estimate of annual sequestration has been calculated and valued using the UK Government central non-traded price of carbon.

An estimated 19,500 tonnes of Carbon are sequestered into habitats on Montserrat each year. This carbon has a value of XCD 4.5million per year based on UK Government non-traded price in 2018. This price is derived from costs in the UK, and therefore can be adjusted to a more relevant level for Montserrat based on the ratio between UK and Monserrat GDP per capita in 2016 (the last year of available data). This gives an estimated value of XCD 1.3 million per year.

6.CONCLUSIONS

This Section summarises the key results and observations from the work.

6.1 **Ecosystem Services**

A summary of the ecosystem services measures and valued in Section 5 is provided in Table 6.1.

Ecosystem service	Annual Measure of Benefit	Estimated Value XCD/yr.	Type of Value
Water	99 million gallons consumed	2.7 million	Price of water sold to households and businesses
Fish	166,920 lb fish landed	1.8 million	Total landings valued at average sale price
Agriculture	112,780 lb crops	0.5 million	Market price of agricultural produce
	188,515 lb meat	1.7 million	Market price for meat
Minerals	1.01 million tonnes exported	8.8 million	Value recorded by customs
Tourism	9,293 tourist visits	22.8 million	Estimated expenditures
Cultural	Recreation, aesthetics & species conservation	0.7 million	Willingness to Pay (wellbeing from conserving the Centre Hills)
Carbon Sequestration	19,515 tCO2e	1.3 million	Government price for carbon (central, non-traded)
Flood Hazard Regulation	TBC		
Run-off	21.2% of roads network has erosion risk 10x > than average		Modelling of risk to roads network
TOTAL	-	40.4 million	Mix of value types

Table 6.1: Estimated Ecosystem Services on Montserrat

It should be noted that limits on available data mean the values identified in Section 5 and summarised in Table 6.1, include a mix of different measures of economic value. The uncertainty associated with each measure is indicated by the following colour coding in Table 6.1, and the uncertainties in several key values means that the total estimated values have a moderate degree of uncertainty.

High uncertainty
Moderate uncertainty
Low uncertainty

Low uncertainty reflects confidence in the evidence to support decisions. Very high uncertainty reflects results that may be inaccurate by more than an order of magnitude. Note that some data may be marked as 'moderate' uncertainty where the data used are themselves accurate, but do not provide a full measure of the services' value.

Different groups of people can benefit from different ecosystem services. The beneficiaries for the main services are summarised in Table 6.2. In a small-island economy like Montserrat's, all activities have some linkage and inter-dependence. For example, while export of minerals directly generates income for extractors, this also supports demand for other products on the island when employees spend money on produce such as fish. A fuller assessment of the impacts of different activities across society would require

application of economic multipliers and/or use of input-output tables. A key issue is how much of the revenues generated are retained in the Montserrat economy.

Ecosystem service	Beneficiaries
Water	All residents, businesses and visitors
Food	Residents
Fish	Fishermen, restaurants, residents who consume the fish
Minerals	Extractors
Tourism	Visitors, tourism businesses, rental property owners (domestic and overseas)
Cultural	Residents and visitors
Hydrology regulation	Residents and visitors
Carbon storage	Global population

Table 6.2: Beneficiaries from ecosystem services

Montserrat's ecosystems play a very important role in supporting livelihoods on the island. This is reflected in the estimated value of ecosystem services of XCD 40.4 million in 2018. This is equivalent to 23% of the island's estimated GDP of XCD 177 million (2018). Despite the values measured having moderate uncertainty for some benefits, at least a quarter of GDP is estimated to be directly dependent on services from the environment.

Further added value to these services (e.g. selling local fish and fruit produce), and connected services (e.g. transport and customs services to visitors) mean that the overall role of Montserrat's environment to its economy is even larger than indicated by the findings above. It should also be noted that there are further regulating services (e.g. Regulation of marine water quality, which supports the quality of recreation experiences, including for marine tourism activities, and mediation of biologically diverse habitats for tourism and other cultural services) which are not directly captured in the account.

The data in Table 6.1 are shown in Figures 6.1 and 6.2. Where possible, these associate the services measured and valued with the approximate areas of the environment most important for their production.



Figure 6.1: Montserrat Ecosystem Service - Physical Amount, 2018



Figure 6.2: Montserrat Ecosystem Services - Estimated Values, 2018

6.2 Value of Montserrat's Natural Capital

The benefits described in Section 6.1 are annual flows. Having identified their importance, a key question is whether these flows can be sustained into the future. This will depend on the health of the underlying assets that provide them – natural capital.

Table 6.3 shows the present value of the services valued in Table 6.2. The present values are calculated using UK Treasury Green Book guidance:

- Values are calculated over 25 years, and most annual service levels and values are assumed to be maintained. Therefore, trends over time, such as due to population of tourism change are not accounted for. The UK non-traded price of carbon, used to value sequestration, increases over time, which results in a higher natural capital asset value for this benefit than if the value were constant.
- A shorter time-period would usually be used for a non-renewable resource such as minerals. However, large volumes of mineral deposits were generated by the volcano, and these are regularly washed to accessible locations by heavy rains. Therefore, the availability of accessible minerals resources into the future seems reliable, and present values are also calculated over 25 years.
- The UK Government recommended discount rate is used, of 3.5%.

It should be noted that these values have the same mix of economic data as described in Table 6.1, so similar caveats apply. Also, the full value of Montserrat's natural capital would include the value of regulating services.

Ecosystem service	Natural Capital Asset	Present Value XCD*
Water	Centre Hills forest	47.26 million
Fish	Marine environment, reefs	30.85 million
Agriculturo	Whole island (crops)	7.82 million
Agriculture	Whole island (livestock)	28.18 million
Minerals	Mineral reserves	31 million
Tourism	Whole island (Volcano/ Forest/ Sea)	389.49 million
Cultural	Centre Hills	12.19 million
Carbon storage	Forest, Scrub and seagrass	31.39 million
Hydrology regulating services	Not estimated	
TOTAL	-	578.6 million
	· ·	· · · ·

Table 6.3: Estimated Natural Capital Asset Values for Montserrat

*Values over 25 years

The extent and condition, physical flows and monetary values in this report can input to a natural capital account for Montserrat, based on UK national natural capital accounting guidelines²⁰. Publication of partial accounts should be done with appropriate caveats. Otherwise it can risk prioritisation of the services and assets valued, at the expense of other important services/ values not yet covered. This risk needs to be balanced against those of overlooking the values of provisioning and cultural services identified in the assessment.

Key gaps in the results reported that could be addressed through future work include:

- Alignment of economic data for market goods, either at first sale value, or value-added (after deducting for costs of production).
- Further consideration of the sustainability of activities (i.e. whether benefits are expected to continue over time).
- Further evaluation of the resource available to provide potential benefits from renewable energy resources (Wind, Solar, Geothermal).
- Valuation of hydrological regulating services and mediation of biologically diverse habitats for tourism and other cultural services.
- Assessment of the informal production of food from fruiting trees taking place on the island.

Due to its status as a small island, barriers exist to the degree to which islanders can interact, economically and otherwise, with other economies. By necessity there is a high degree of reliance on, and interaction with, the natural environment. Thus, the value of natural capital to the Montserrat economy should be fully recognised.

6.3 Natural Capital Indicators

Indicators should be developed to assist the integration of the natural capital into planning and policy making to improve long-term economic growth, including by:

- Highlighting natural capital dependencies, revenue generated from such dependencies, and opportunities to generate additional revenue;
- Output indicators to reflect how programmes manage the extent, condition and service flows for each asset (e.g. forest management and use); and,
- Outcome indicators to link Government programmes to the state of natural capital assets (e.g. average landing size of key commercial species/ condition of protected areas).

The values in the account help link environmental management to current fiscal planning instruments and relevant legislation. The ecosystem assessment and values described in Sections 4 and 5 provide data with which to monitor the state of Montserrat's environment, and its ability to support people's wellbeing into the future. The latter represents its natural capital value. The values calculated, shown in Table 6.1, have some significant uncertainties. The influence of any updates must be borne in mind if a time-series of accounts is produced and used to indicate trends in natural capital value.

Therefore, suggested indicators of natural capital relate to specific elements of the assessment, rather than the overall value shown in the account. Indicators need to inform understanding of key assets and benefits, but also be practical to collect and interpret consistently over time. Therefore, earth observation-derived data are a suitable source of indicators. These indicators of the extent and condition of assets, and the physical and monetary flows of benefits, can help inform future monitoring approaches and policy.

Potential indicators on are described in Table 6.4, followed by notes on their interpretation.

Table 6.4: Natural Capital Indicators for Montserrat

Natural Capital Assets - Extent	Natural Capital Assets - Condition	Benefits flows
Extent of forest types (as shown in	Habitat intactness inside the	Values of key services, as shown in
Table 4.1), including: Elfin Woodland,	protected area of forest and IBA	Table 6.1
and Dry, Mesic and Wet Forest that	boundaries. This can be measured	
represent important habitat diversity	through the % forest cover – which	Generation of fiscal revenues from ecosystem services
for nature conservation	should be maintained over time	
Other extent indicators may show the	The volume of fish landings and	Contribution of ecosystem values to
rate of development for buildings or	average size of fish are partial	average GDP per capita
agriculture, and the change in habitat	indicators of the condition of the	Visitor numbers
cover on areas of ash/mud.	marine environment.	
Habitat cover in ghauts	Erosion risk to roads network	

Habitat intactness inside the protected area of forest and IBA boundaries. This can be measured through the % forest cover – which should be maintained over time. Earth observation data suggest the habitats above the 1,500 feet contour is over 92.5% forest, with a further 7.45% covered by Ghauts and Scrub. Thus less than 0.05% of the protected area of forest above 1,500 feet is bare, cultivated or developed. This indicator could also be extended to include the IBAs.

Extent data are also relevant to marine habitats (e.g. different reefs). The frequency of monitoring for these habitats is uncertain. Regular monitoring of these habitats is recommended, and this would mean that a measure of reef extent would be a viable indicator.

Canopy density data needs to be careful interpreted, and should be complemented by field-survey evidence, such as of tree species diversity:

- Changes in average canopy density over time within each detailed forest habitat will provide an indicator of whether **overall condition** is being maintained.
- The % of forest cover with canopy density more than one standard deviation less than the mean will indicate whether specific areas of forest are being degraded.
- These data can again be subdivided to monitor canopy density within the protected area of forest and IBA boundaries.

Data on forest cover density within forest types indicates degradation, and risks to services such as provision of water and the regulation of water quality (see below). Another important indicator of hydrological services is the habitat cover in the ghauts. Earth observation data suggest that habitats in the ghauts (measured within 75m of the water course) are 37% forest and 37% scrub, but 10% is developed/cultivated and a further 10% is bare ground/mud (the remainder is water/ beach). Any reduction in the vegetation cover percentages in the ghauts would indicate a risk of more rapid runoff and greater flood hazard.

Indicators of the **condition of the marine environment** are harder to obtain. A key service is **fish landings**, and the **volume of landings** in itself can be an indicator of the health of fish populations and hence the marine environment. However, fish landings may increase for a variety of reasons, including short-term overfishing (implying degradation of the marine environment) or improved marine health that Final Report | June 2019 Page 33 supports more landings. Fish landings per fishing trip are also a useful indicator and can give insight into the health and sustainability of the fishery. However, both these fishery indicators are sensitive to changes in technology.

Average size of fish can also be a useful indicator of the **fish stock**, with low or falling average size indicating a potentially unsustainable fishery. However, consistent data on fish size need to be gathered to provide an indicator. The presence of invasive species in the marine environment is another potential indicator of its condition. However, although invasive species such as Lionfish are known to be present in Montserratian waters, there are no consistently gathered data to provide an indicator.

The regulation of **hazard risk** is a key benefit from regulating services. The mapping of **erosion risk** to the roads network has identified 223 one-hectare pixels in the north of the island which contain roads and have a level of erosion risk 10 times greater than the average. Continue to monitor this risk to roads can provide an indicator of whether land-use change and/or expansion of the road network on Montserrat is increasing the risk to infrastructure from soil erosion.

6.4 **Recommendations**

Montserrat's status as a small island economy creates barriers to how it can interact, economically and otherwise, with other economies. By necessity there is a high degree of reliance on, and interaction with, the natural environment - the value of natural capital to the Montserrat economy should be fully recognised by the Government of Montserrat, in UK overseas territories policies, and by other stakeholders (e.g. development banks, NGOs).

This report provides a first account of the value of ecosystem services and natural capital for Montserrat. With awareness of how the data is generated, and in combination with local knowledge, it can be used to inform decision-making (e.g. land use planning).

Going forward, further work is strongly recommended to:

- Update the natural capital indicators (see Section 6.3), over time. This requires collation of annual data from different organisations on Montserrat in a consistent manner using the account structure. It may also require renewed data collection (e.g. repeating visitor surveys). Doing so will provide a time series, revealing trends in natural capital that can help inform management and policies on the island.
- 2. Address key gaps in the results, through future work including:
 - Alignment of economic data for market goods, either at first sale value, or value-added (after deducting for costs of production).
 - Further analysis of cultural services, such as the role of reefs in tourism, and to capture the cultural value of iconic species (such as turtles, mountain chicken).
 - Valuation of regulating services, using more accurate modelling informed by soils data, through risk to property mitigated.
 - Further consideration of the sustainability of activities (i.e. whether benefits are expected to continue over time) and reflecting this in the present value calculations.

- Expanding the account to cover renewable energy sources. This could cover current use of solar energy (e.g. for water heating) and the potential for any future developments (e.g. wind, solar or geothermal power).
- 3. Use the data in this report as a baseline for future annual natural capital accounts. This report has been compiled from data already being collected by various departments within the Government of Montserrat. The statistics department should take the lead in consistently collating this data each year and updating the account.

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